ANNUAL REPORT 2017



10/1/2017

Nevada Coalition to Prevent the Commercial Sexual Exploitation of Children

In accordance with Executive Order 2016-14, a report presented to:

Governor Brian Sandoval

Chief Justice Michael A. Cherry

Attorney General Adam Paul Laxalt

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MESSAGE FROM THE CHAIR AND CO-CHAIR

The increased focus on preventing human trafficking – using persons against their will to engage in sex acts or provide labor – is well deserved, as is the recognition that human trafficking can be viewed as a modern form of slavery.

While the federal Trafficking Victims Protection Act was first enacted in 2000, the plight of children in "the life" wasn't adequately acknowledged until the Preventing Child Sex Trafficking and Strengthening Families Act in 2015. This provided incentive for gaining a better understanding of child sex trafficking, and the need for cooperative efforts to combat it among law enforcement, child welfare, juvenile justice, the Courts, service providers and advocates. Multidisciplinary teams attended national trainings in 2015, and a gathering of Nevada stakeholders drafted a mission and structure for developing a cooperative response. The Nevada Coalition to Prevent the Commercial Sexual Exploitation of Children is a direct result of this heightened awareness and commitment to improve our response to identifying and caring for child victims of commercial sex trafficking. We are grateful to Governor Sandoval for lending his support through Executive Order 2016-14.

The first year of the Coalition was spent developing a joint understanding of the experience of victims and the need in Nevada, creating structures through which to develop a plan to address these needs, and guiding working subcommittees as they develop a model coordinated response protocol for child sex trafficking for Nevada.

In the coming year, we anticipate the merging of the Subcommittees' work into this model protocol, which will provide a map for a coordinated response to child sex trafficking that is victim-centered and trauma-informed.

We are indebted to members of the Coalition for the time and expertise given to this effort. Additionally, the leadership of the Coalition's Subcommittee Co-Chairs, the contributions of knowledgeable members of these subcommittees and the diligence of staff have been indispensable as they provide the fuel that moves the work of the Coalition forward.

With hope and commitment to a better future for victims and survivors,

Nancy M. Saitta, Chair Justice (Retired) Nevada Supreme Court Kelly Wooldridge, MSW, Co-Chair Administrator Nevada Child & Family Services

Annual Report 2017

NEVADA COALITION TO PREVENT THE COMMERCIAL SEXUAL EXPLOITATION OF CHILDREN

EXECUTIVE SUMMARY

On May 31, 2016, Governor Brian Sandoval signed Executive Order 2016-14 creating the Nevada Coalition to Prevent the Commercial Sexual Exploitation of Children (Coalition) in response to a growing awareness of the need to identify and serve these child victims. Nevada was ranked 11th in the nation in 2016 for the number of human trafficking cases reported to the National Human Trafficking Hotline, and a formula-based estimate suggests there could be as many as 5,687 victims of child sex trafficking in Nevada.

The Executive Order directs the Coalition to mobilize resources to provide a coordinated response to stopping commercial sexual exploitation of children, aiding its victims, and bringing perpetrators of this crime to justice; and support the implementation of Public Law (PL) 113-183, the Preventing Sex Trafficking and Strengthening Families Act of 2014. It requires the development of a statewide strategic plan and annual reports outlining the Coalition's progress.

The Coalition has met quarterly since October 2016. It has approved bylaws, a mission and guiding principles, and established charters and an Executive Committee to facilitate the work of its subcommittees. The five subcommittees are Prevention, Engagement, Care Coordination, Training and Data Analysis.

A Work Plan approved by the Coalition consists of steps to meet the following four actions. The Coalition and its subcommittees have worked diligently to meet these objectives.

- 1. Build the capacity of the Coalition to effectively address the needs of commercially sexually exploited child victims/survivors statewide and across multiple systems.
- 2. Improve capacity to identify commercially sexually exploited child victims/survivors and improve safety and services for them and their families by developing a model coordinated response protocol that is grounded in best practice and can be adapted to regional needs.
- 3. Develop a comprehensive statewide strategic plan that addresses the provision of coordinated services for commercially sexually exploited child victims/survivors, and includes recommendations on how to address the Sex Trafficking Provisions of PL 113-183.
- 4. Develop an annual report of the Coalition's work by October 1 of each year.

INTRODUCTION

The Federal Bureau of Investigation's (FBI)¹ Innocence Lost Initiative identified Las Vegas as one of thirteen High Intensity Child Prostitution Areas.² In 2016, Nevada ranked 11th in the nation for the number of human trafficking cases (161 cases) reported to the National Human Trafficking Hotline, up from 18th in 2012, and down from 10th in 2015.³ At least eight-nine percent of the 161 cases involved sex trafficking, and thirty-one percent involved minors. The majority of human trafficking cases of minors were sex-trafficked females.

In 2016, Nevada was ranked 11th in the nation for the number of human trafficking cases reported to the National Human Trafficking Hotline. In 2016, Las Vegas Metropolitan Police Department identified 140 minor sex trafficking victims. That same year, 187 youth came before the specialty juvenile diversion Girls' Court in Clark County for sexual-exploitation-related charges; 110 of these were new to the calendar.

A formula to estimate prevalence rates for human trafficking developed by the Institute on Domestic Violence & Sexual Assault, School of Social Work, University of Texas at Austin suggests the number of child sex trafficking victims in Nevada could be as high as 5,687.⁴

To address this unmet need, on May 31, 2016, Governor Brian Sandoval signed Executive Order 2016-14 (Executive Order), establishing the Nevada Coalition to Prevent the Commercial Sexual Exploitation of Children.⁵ Through the Executive Order, Governor Sandoval recognized that:

- Human trafficking is a form of modern-day slavery that occurs in every state, including the State of Nevada;
- Nevada is one of the states most affected by human trafficking with reports of hundreds of calls to the national hotline annually;

There could be as many as 5,687 victims of child sex trafficking in Nevada, based on a formula to estimate prevalence rates.

- Nevada is a major destination for those who seek to sexually exploit children;
- Mobilizing all available resources in Nevada to stop all human trafficking, aid its victims, and bring
 the perpetrators of this crime to justice is vital to the interest of State, county, local, tribal and federal
 agencies, as well as children's advocates, juvenile justice partners, residents and visitors to Nevada;

¹ See Appendix A for description of acronyms.

² Office of the Inspector General. (January 2009). The Federal Bureau of Investigation's Efforts to Combat Crimes Against Children – Audit Report 09-08, Chapter 4: Non-Cyber Sexual Exploitation of Children. Retrieved from: https://oig.justice.gov/reports/FBI/a0908/chapter4.htm#122.

³ National Human Trafficking Resource Center. (2017). Hotline Statistics. Retrieved from: https://traffickingresourcecenter.org/states.

⁴ Center for Crime and Justice Policy. (2016). CSEC Fast Facts. Retrieved from: http://alexiskennedy.org/wp-content/uploads/2014/06/2016-CSEC-Fast-Facts-Final.pdf.

⁵ State of Nevada, Governor Brian Sandoval. (2016). EO# 2016-14 Order Establishing the Nevada Coalition to Prevent the Commercial Sexual Exploitation of Children. Retrieved from: http://gov.nv.gov/News-and-Media/Executive-Orders/2016/EO_-2016-14-Order-Establishing-the-Nevada-Coalition-to-Prevent-the-Commercial-Sexual-Exploitation-of-Children.

- Public Law (PL) 113-183 (Sections 101-105),⁶ enacted by the United States Congress, amends the
 federal foster care system to require state child welfare agencies, in collaboration with law
 enforcement, juvenile justice systems, health care providers, education agencies, and organizations
 with experience in dealing with at-risk children to develop and implement procedures for identifying,
 documenting in agency records, and determining appropriate services for children who are victims of
 sex trafficking or at risk of victimization;
- He, as the Governor of the State of Nevada, along with the Nevada Supreme Court, and the Office
 of the Nevada Attorney General recognize the immediate need to address this crime and help the
 victims, especially those who are children...
- There exists a need for improved coordinated responses to human trafficking throughout our State.

The Coalition's mandate is to foster collaboration and coordination among agencies to improve the capacity to identify CSEC and provide safety and services for them and their families/caregivers, as appropriate, as they work to end their exploitation; and to hold their exploiters accountable.

Upon establishing the Nevada Coalition to Prevent the Commercial Sexual Exploitation of Children (Coalition), Governor Sandoval directed the Coalition to prepare a comprehensive statewide strategic plan and recommendations on how to address the sex trafficking provisions of PL 113-183, including, but not limited to, the following:

- Aligning efforts by promoting strategic and coordinated services for victims at the State, county, local and tribal levels.
- Improving understanding by expanding and coordinating child sex trafficking-related research, data, and evaluations to support evidence-based victim services.
- Expanding access to services by providing outreach, training, and technical assistance to increase victim identification and expand the availability of services.
- Improving outcomes by promoting effective, culturally-appropriate, trauma-informed services that improve the short- and long-term health, safety, and well-being of child victims.
- Developing public awareness campaigns to better inform communities across Nevada about the commercial sexual exploitation of children.

The Executive Order also requires the Coalition to submit an annual report of its activities on or before October 1 each year to the Governor, the Chief Justice of the Nevada Supreme Court, and the Nevada Attorney General. This report is submitted to meet this obligation.

⁶ U.S. Government Printing Office. (9/29/2014). Public Law 113-183, 113th Congress. Retrieved from: https://www.congress.gov/113/plaws/publ183/PLAW-113publ183.pdf.

THE NEVADA COALITION

Coalition Members

The Governor appointed Supreme Court Justice Nancy Saitta (Ret.) as Chair of the Coalition. Per the Executive Order, the Co-Chair is the Administrator of the Nevada Division of Child and Family Services (DCFS): Kelly Wooldridge, MSW, LCSW.

As directed in the Executive Order, the Chair and Co-Chair of the Coalition appointed representatives from the entities identified in the sidebar on the right to sit on the Coalition. A list of these members is included in Appendix B.

Coalition Meetings

The Coalition is required to meet quarterly, at minimum. It met for the first time on October 24, 2016 in Reno.

In 2017, the Coalition met on January 31 in Reno, April 25 via webinar and July 26 in Las Vegas; they will meet again in the fall. At the October 2016 meeting, consultant John Vanek, MA presented an overview of human trafficking from a national perspective, with a focus on responding collaboratively. At the April 2017 meeting, Justice Bobbe Bridge (Ret.) and Nicholas Oakley, JD, both of the Center for Children & Youth Justice, presented the lessons learned while implementing the Washington State Model Protocol for CSEC.

Coalition Foundation

Bylaws

Coalition members participated in an online survey in which they selected preferred decision-making and procedural options. After discussion of survey responses, the Coalition approved procedural bylaws at its October 24, 2016 meeting, satisfying a requirement of the Executive Order.

The Coalition chose to make decisions by a majority vote, except in the event of resource allocation, in which case decisions require a two-thirds vote and the affected agencies be present.

To facilitate positive working relationships and the development of efficient and effective collaborative efforts, Coalition members also included member agreements in the bylaws.

PARTICIPANTS

Deputy Administrator of DCFS Juvenile Services

Coordinator of the Court Improvement Program

Judges from northern and southern Nevada dependency courts, juvenile courts, and/or rural district courts

Office of the Nevada Attorney General

Nevada State Assembly

Nevada State Senate

State and federal law enforcement agencies, including the Federal Bureau of Investigation and the Nevada Department of Public Safety

County District Attorney's Offices

County Public Defender's Offices and/or the Nevada State Public Defender

Local Departments of Family Services or Social Services

Nevada Trucking Association

Non-profit legal aid center

Nevada Department of Education

Nevada Indian Tribe

Community-based organizations that provide services to child sex trafficking victims

Nevada System of Higher Education

Mental health service providers

Victims and/or family members of victims of child sex trafficking

Any other person as determined necessary by the Chair and Co-Chair

Mission

In October 2015, under the leadership of Nevada Supreme Court Justice Nancy M. Saitta (Ret.), in collaboration with Nevada DCFS, an organizational meeting, facilitated by the National Council of Juvenile and Family Court Judges, identified a mission and structure for a proposed Coalition to Prevent the

To combat commercial sexual exploitation of children in Nevada with a trauma-informed and victim-centered approach.

Commercial Sexual Exploitation of Children.
The mission was endorsed by the Coalition upon its establishment: To combat commercial sexual exploitation of children in Nevada with a trauma-informed and victim-centered approach.

Guiding Principles

In January and February 2017, Coalition members participated in an online survey as a first step in identifying the core principles that would inform and guide the work of the Coalition and its subcommittees. Survey responses were used as a basis for discussion and selection of the guiding principles of the Coalition at its July 2017 meeting. The approved guiding principles are listed on the following page. Descriptions of each guiding principle is available in Appendix C, with the two identified in the mission presented below.

VICTIM-CENTERED. A victim-centered approach places the victim at the heart of the planning and implementation of services in a meaningful way. This approach requires effort to engage and inform the victim so that they are empowered throughout the process; and youth decision-making is encouraged where consistent with safety.

TRAUMA-INFORMED. All persons who work with CSEC recognize the signs of and diverse responses to trauma. Policies and practices acknowledge the impact of trauma, emphasize physical, psychological and emotional safety for survivors, create opportunities for survivors to rebuild a sense of control and empowerment, provide treatment that enables recovery from trauma, and actively seek to avoid re-traumatization.

Coalition Subcommittees

The structure proposed at the October 2015 convening included work groups to assist the Coalition in completing its mandates. These working subcommittees and their charters were approved by the Coalition at its October 2016 and January 2017 meetings, in conformance with the Executive Order. Each subcommittee is led by two Co-Chairs and the intent is that each Subcommittee's Co-Chairs, along with its membership, reflect multidisciplinary and geographic diversity. The subcommittees and their objectives are listed below. The members are listed in Appendix D.

Executive Committee

Receive and review recommendations from subcommittees and ensure effective communication among subcommittees and their respective activities, including identifying elements of a coordinated response.

Receive and review recommendations for policy, funding and/or legislative changes.

Provide comprehensive recommendations to the CSEC Coalition that support its goals, mission and guiding principles.

Prevention Subcommittee

Expand CSEC awareness and prevention efforts.

APPROVED GUIDING PRINCIPLES

Our perception of and actions toward CSEC*

- 1. We view the CSEC as a victim and/or survivor of abuse, not a criminal.
- 2. We extend respect to the CSEC, and act in ways that build trust and do no further harm.
- 3. We view the CSEC and their well-being holistically, considering the psychological, emotional, spiritual, educational, physical, and the social.
- 4. We honor the individuality of each CSEC and support a sense of self-efficacy.

Our approach to the services we provide to CSEC

- 5. We affirm and bolster the CSEC's central role in the development and implementation of their strengths-based service plan.
- 6. We address the physical, emotional and psychological safety needs of the CSEC, taking into consideration their point of view when developing a safety plan.
- 7. We recognize the signs of trauma, and acknowledge and competently address the impact of trauma on the CSEC.
- 8. We include family members and/or caregivers when appropriate, making their needs a part of the service plan.
- 9. With humility, we affirm and respond effectively to the unique cultural, linguistic and LGBTQ identity of the CSEC.

Our approach to the continuum of care for CSEC

- 10. We view all CSEC as victims and/or survivors who have the right to supportive services, regardless of age or related crimes.
- 11. We value and incorporate the survivor's role and voice in providing support to individual CSECs, and in the development of policy and practice.
- 12. We seek to identify and engage the CSEC throughout the continuum of services.
- 13. We cooperate, coordinate and collaborate across systems to achieve an effective service system for CSEC.
- 14. We safeguard the physical, psychological and emotional safety of all persons who work with CSEC, and recognize the impact of vicarious trauma.
- 15. We gather and share information to learn, and to enhance service delivery.
- 16. We base decisions on experience, data and research; and measure the effectiveness of services by the attainment of desired outcomes, and by benchmarking against progressive national standards.
- 17. We pursue prosecution of offenders, while taking into consideration the CSEC's safety, circumstances and well-being.

Note: See Appendix C for descriptions of each guiding principle.

^{*} CSEC refers to a Commercially Sexually Exploited Child.

Engagement Subcommittee

Identify methods to engage with and assess victims or suspected victims of commercial sexual exploitation in a standardized, culturally-appropriate, trauma-informed manner that improves the short- and long-term health, safety and well-being of child victims.

Care Coordination Subcommittee

Recommend a holistic array of services that meet the needs of CSEC victims/survivors.

Increase capacity to provide safety and services for CSEC victims/survivors, and their families.

Training Subcommittee

Ensure all stakeholders have the knowledge and skills to meet the needs of youth who are victims of sex trafficking, and understand how a unified response benefits them.

Data Subcommittee

Develop and implement a plan for collecting statewide data and/or a comprehensive statewide CSEC database.

Support the reporting requirements for PL 113-83.

Identify methods in which data can be collected, analyzed, stored and shared that allow for continuous quality improvement of services and supports to victims, while demonstrating prevalence and other key indicators related to commercial sexual exploitation of children.

The Executive Committee provides guidance to and oversight of the working subcommittees between Coalition meetings, and is made up of Coalition members. The five working subcommittees include at least one Coalition member, as required by the Executive Order, and multidisciplinary representatives from across the State. Each subcommittee includes a co-chair from Northern Nevada and a co-chair from Southern Nevada.

Each subcommittee's charter identifies strategies for meeting the above objectives. These strategies form the basis of the work plan for each subcommittee.

Subcommittees typically meet on a monthly basis, and have been doing so since November 2016. Periodically, conference calls and webinars are held for subcommittee co-chairs to ensure coordination across subcommittees. An in-person meeting for co-chairs was held on July 25, 2017. Additional strategies, including electronic platforms, are under consideration to enhance communication among co-chairs.

Administrative & Technical Support

As delineated in the Executive Order, the Co-Chair, as Administrator of DCFS, is responsible for coordinating administrative support for the Coalition. Toward this end, DCFS engaged the services of the Nevada Public Health Foundation and Sierra Mountain Behavior Consulting (SMBC) to provide coordination and technical assistance to the Coalition and its subcommittees.

WORK PLAN OF THE COALITION

The Coalition approved a Work Plan at its January 2017 meeting that outlined the actions the Coalition and its Subcommittees would take to meet the mandates outlined in the Executive Order. These actions, along with the steps to achieve them, are described below. The working subcommittees' work plans support the actions and steps in the Coalition's Work Plan.

A blue check indicates that the step has been completed.

Action 1

The Coalition's first action focuses on strengthening its functioning to enable it to effectively and efficiently meet the mandates laid out by the Executive Order: Build the capacity of the Coalition to Prevent the

Commercial Sexual Exploitation of Children to effectively address the needs of commercially sexually exploited child victims/survivors statewide and across multiple systems.

The steps to achieve this outcome, and their current statuses are described below.

ACTION 1: Build the capacity of the Coalition to effectively address the needs of commercially sexually exploited child victims/survivors statewide and across multiple systems.

1A. Select a decision-making model.



As indicated above, Coalition members participated in an online survey and discussion in which they selected a preferred decision-making model. At its October 24, 2016 meeting, the Coalition chose to make decisions by a majority vote, except in the event of resource allocation, in which case decisions require a two-thirds vote and the presence of the affected parties.

1B. Approve procedural bylaws.



Coalition bylaws were approved by Coalition members at their October 24, 2016 meeting, after participating in an online survey to identify desired member agreements. The bylaws incorporated requirements of the Executive Order and the Nevada Open Meeting Law, along with procedural direction in regard to subcommittees, quorum and voting.

1C. Identify and engage at-risk youth, commercially sexually exploited child victims/survivors and adult survivors as consultants. (Partially completed)

It is the intent of the Coalition that its work be survivor- and youth-informed. This applies at both the Coalition and subcommittee levels.

A survivor was appointed to the Coalition. Other survivors attend Coalition meetings and are subcommittee members, while others are available to provide input on policies and products produced by the Coalition and its subcommittees.

Additional and ongoing input is desired and sought from at-risk youth and survivors, thus, this step remains only partially completed. Successful engagement efforts in other jurisdictions suggest that future strategies could include interviewing at-risk youth and youth/adult survivors, and providing stipends that reimburse for time and travel expenses.

1D. Add members to increase the ethnic, racial and sexual diversity of the Coalition and its subcommittees. (In process)

The Coalition desires that its membership and that of its subcommittees reflect the diversity of Nevada's population. Members were asked to recommend potential participants who would contribute to the mission of the coalition and its diversity. This is an ongoing effort.

1E. Approve guiding principles for the work of the Coalition and partner agencies.



In January and February 2017, Coalition members participated in an online survey as a first step in identifying the core principles that would inform and guide the work of the Coalition and its subcommittees, those developing recommendations for the Coalition, and those developing and implementing services for commercially sexually exploited child victims/survivors (CSEC). The proposed principles were extracted and refined from those in other states, with each including a brief explanation describing the intent of the principle. They were divided into three categories that would define the Coalition's approach to:

- How CSEC are perceived and treated
- Services provided to CSEC
- Continuum of care for CSEC

Survey responses were used as a basis for discussion at the July 2017 Coalition meeting. Ruth Urban, a Certified Professional Facilitator with The Urban Group, assisted the Coalition in prioritizing and selecting the guiding principles of the Coalition. The guiding principles approved by the Coalition are listed on page 9.

Action 2

The Governor's Executive Order calls for a coordinated response to improve Nevada's capacity to identify and serve commercially sexually exploited children. To meet this mandate, the Coalition identified a second

ACTION 2: Improve capacity to identify commercially sexually exploited child victims/survivors and improve safety and services for them and their families by developing a model coordinated response protocol that is grounded in best practice and can be adapted to regional needs.

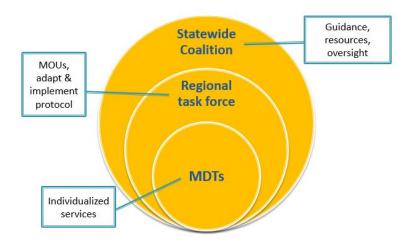
action: Improve capacity to identify commercially sexually exploited child victims/survivors and improve safety and services for them and their families by developing a model coordinated response protocol that is grounded in best practice and can be adapted to regional needs.

A model coordinated response protocol (MCRP) provides a guiding standard for timely, responsive and effective services. To meet this intent, it is to be grounded in promising practices; aid in identifying CSEC and those at risk of CSEC, treating them as crime victims rather than criminals; and link CSEC to needed services. The following steps lead to the accomplishment of this action.

2A. Review model coordinated response protocols developed by other jurisdictions.



SMBC support staff researched MCRPs from jurisdictions that mirror Nevada's structure, i.e. a statewide coalition that provides for regional adaptations. This information was presented at the January 2017 Coalition meeting, delineating common elements and structures found in statewide MCRPs. The diagram on the following page illustrates a typical statewide structure: a Statewide Coalition provides guidance, resources and oversight to regional task forces that adapt and implement the MCRP, with multidisciplinary teams (MDT) addressing the safety and service needs of individual CSEC.



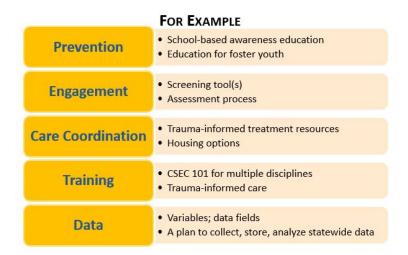
A typical service delivery process for responding to CSEC is illustrated in the following diagram. It includes an immediate response, use of uniform screening tools and assessment protocols, the development of individualized services, case plans and linkage to services through MDTs, and data collection.



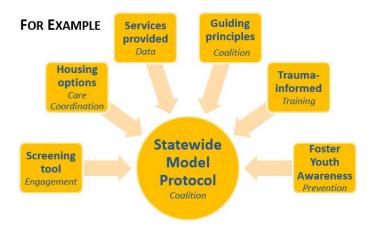
The Washington State and California models were presented in more depth as they reflect statewide models with regional/county adaptations; and have easily available online descriptions and tools. This included the roles and responsibilities at each level of their structures, and the features included in their MCRPs. As a follow-up to this introduction, representatives from Washington State shared lessons learned during the implementation of their MCRP at the Coalition's April 2017 meeting.

2B. Create and adopt a Statewide MCRP for Nevada. (In process)

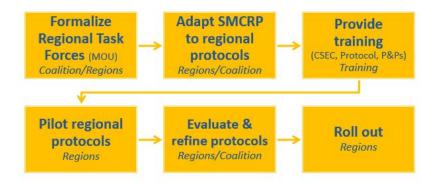
During the January 2017 meeting, the Coalition approved a three-phase strategy for developing and implementing a MCRP for Nevada. First, Coalition subcommittees would recommend practices and policies for the MCRP. The following diagram provides examples of possible recommended elements.



Next, the elements approved by the Coalition would be merged into a Statewide MCRP, as suggested below.



Once a Statewide MCRP is approved, regional task forces (e.g. North, South, Rural) would be formalized through Memoranda of Understanding. These Task Forces would adapt the Statewide MCRP into regional protocols, provide training on CSEC, and the local MCRP and related policies and procedures. Regions would pilot their protocols, evaluating and refining them prior to taking them to scale. The Coalition would review regional protocols to ensure they meet the intent of the Statewide MCRP. This process is outlined on the following page.

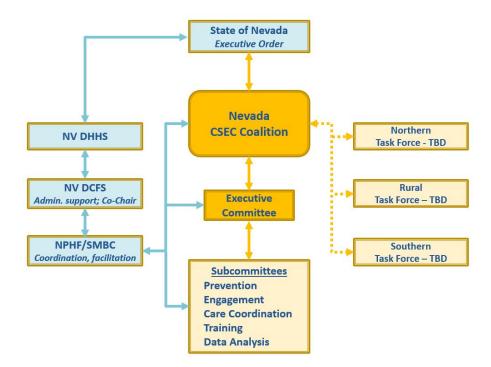


Currently, subcommittees are identifying MCRP elements (e.g. screening tools and assessment protocols, training curricula and data collection strategies) to recommend to the Coalition.

2C. Identify or develop regional task forces to adapt and implement the Nevada MCRP.

Once a Statewide MCRP is approved by the Coalition, regional task forces will be identified or created, giving consideration to the recommendations of regional partners and existing regional task forces (e.g. Southern Nevada Human Trafficking Task Force, and the informal Washoe County CSEC Task Force). Subcommittee members may transition to participate in these task forces. Memoranda of Understanding will be created to identify partners, their responsibilities, and service delivery processes.

The chart below illustrates the potential relationship between the Coalition and regional task forces, as well as the Coalition's relationship to its subcommittees and administrative and technical support described previously.



2D. Adapt the Statewide MCRP, creating Regional MCRPs, to meet each community's needs.

As indicated above, it is anticipated that the regional task forces will adapt the Statewide MCRP to meet local needs. Once these have been reviewed by the Coalition, the task forces will:

- Provide training for partner agencies regarding CSEC, the MCRP and related policies and procedures.
- Pilot the Regional MCRPs.
- Evaluate the implementation of the pilot and refine Regional MCRPs.
- Implement the Regional MCRPs across the region.
- Continue to review the implementation and make changes, as needed.

2E. Where applicable, coordinate with related Nevada initiatives. (In process)

It is the Coalition's desire to partner and/or coordinate with other initiatives to mutually enhance efforts and to eliminate duplication of efforts. To date, the Coalition is coordinating with the following initiatives.

The Nevada Court Improvement Program (CIP) was instrumental in supporting the development of the Coalition. Nevada DCFS in collaboration with CIP applied for and were selected to participate in the Office of Juvenile Justice Delinquency Prevention (OJJDP) Center for Coordinated Assistance to States: Multi-System Collaboration - Training and Technical Assistance Program (MSC-TTA). MSC-TTA assists states to serve at-risk youth involved in multiple systems which may lack the formal relationships and structural alignment that best practices identify as valuable to improve outcomes for youth. It provided a connection to resources and content experts to assist in mobilizing efforts and understanding systems change process, and aided jurisdictions to incorporate research and best practices into their multi-system collaboration efforts. MSC-TTA activities ran from April through October 2016. Nevada participants included co-chairs of Coalition subcommittees and key Coalition members.

The *Children's Justice Act Task Force* (CJA) is supportive of the Coalition's work as one of its objectives is to "collaborate with DCFS to develop and monitor a coordinated response by the child welfare jurisdictions to child and adolescent victims of human trafficking." In support of this objective, CJA funded training, including a contingent of 18 state and county child welfare staff, Coalition and CJA Task Force members who attended the Juvenile Sex Trafficking (JuST) First Response Conference in Mesa, Arizona in June 2016. It also provided the means to bring in John Vanek, a national expert, to address the Coalition at its first meeting.

Several Coalition members also serve on the **Nevada Juvenile Justice Commission**. The Juvenile Justice Commission allocates Juvenile Justice and Delinquency Prevention Act funds throughout Nevada. The members are responsible for improving the prevention and treatment of juvenile delinquency and the youth-serving system, and addressing the geographic imbalance of service availability.

Members of the **Southern Nevada Human Trafficking Task Force** (SNHTTF) participate on the Coalition and its subcommittees, and representatives from the SNHTTF and Coalition have met to encourage effective coordination. The SNHTTF is a recipient of the 2016 Enhanced Collaborative Model Human Trafficking Task Force Grant. The three-year grant supports collaboration and partnerships to protect victims, prosecute offenders and prevent all forms of human trafficking through a coordinated response. The newly-formed, informal **Washoe County CSEC Task Force** provides a similar coordinating function in Northern Nevada.

DCFS was the recipient of a federal grant for the **System of Care (SOC) Expansion and Sustainability Project**. The purpose of this Project is to improve mental health outcomes for children and youth (birth to 21 years of age) with serious emotional disturbances and their families. "Systems of Care" is an evidence-based framework that has been implemented across the nation in response to the need to address access and quality of care for children and youth with behavioral health needs. The Care Coordination Subcommittee includes representatives from the SOC grant project; as Subcommittee members, they participate in the review and development of the service array for CSEC victims.

The Coalition is dependent upon and benefits from *UNLV's Center for Crime and Justice Policy*'s publications: *CSEC Fast Facts*. They contain demographic data, prepared by Dr. Alexis Kennedy, on commercially sexually exploited children who come before the Clark County Family Court, Juvenile Division, specialty diversion court. Dr. Kennedy is also a recipient of a U.S. Department of Justice grant, along with her co-investigators, entitled, *Failure to Appear: Domestic Minor Sex Trafficking Victims Experience with the Juvenile Justice System and their Readiness to Change*. The study explores the physical and psychological barriers that make it challenging to exit "the life" through interviews of victims/survivors from across the State.

Action 3

A primary directive of the Executive Order is identified as the third action of the Coalition's Work Plan: Develop a comprehensive statewide strategic plan that addresses the provision of coordinated

services for commercially sexually exploited child victims/survivors, and includes recommendations on how to address the Sex Trafficking Provisions of PL 113-183. The specific areas of guidance in the Executive Order related to this directive are identified as steps. These steps provide the foundation for the statewide strategic plan.

ACTION 3: Develop a comprehensive statewide strategic plan that addresses the provision of coordinated services for commercially sexually exploited child victims/survivors, and includes recommendations on how to address the sex trafficking provisions of PL 113-183.

3A. Align efforts by promoting strategic and coordinated services for victims at state, county, local and tribal levels. (In process)

This step is addressed by Action 2. The Statewide MCRP, the identification or creation of regional task forces, and adapted Regional MCRPs will provide a pathway for coordinated service delivery processes.

3B. Improve understanding by expanding and coordinating child sex trafficking-related research, data and evaluations to support evidence-based victim services. (In process)

The Coalition's Data Subcommittee has reviewed the protocols of other states and current data-gathering practices in Nevada, and is clarifying information-sharing limitations of CSEC partners. It is incorporating

REQUIREMENTS OF P.L. 113-183

The Preventing Sex Trafficking and Strengthening Families Act (P.L. 113-183), signed into law on September 29, 2014, requires child welfare agencies to address sex trafficking of the population they serve. Specific requirements for Title IV-E agencies include:

- Consulting with other agencies that have experience with at-risk youth (documentation of consultation is required by September 29, 2015)
- Developing policies, procedures, and training to identify, document, and determine appropriate services for children and youth who are sex trafficking victims or at risk of becoming victims
- Reporting identified trafficking victims to law enforcement
- Developing protocols to locate and provide services to children who run away from foster care
- Determining the factors that lead to a child's absence from foster care, addressing those factors in subsequent placements, and determining the child's experiences while absent from care
- Developing and implementing protocols to report information on missing or abducted children to law enforcement

Capacity Building Center for States. (2015). Collaborating with Youth-Serving Agencies to Respond to and Prevent Sex Trafficking of Youth. Retrieved from: https://capacity.childwelfare.gov/states/focus-areas/preventing-sex-trafficking.

the requirements of PL 113-183 into its data-gathering recommendations for the Coalition. During the development of its Work Plan, the Data Subcommittee surveyed members to identify steps to meet the strategies outlined in its charter. It is working closely with other Subcommittees and policy work groups to identify desired and required data elements.

3C. Expand access to services by providing outreach, training and technical assistance to increase victim identification and expand the availability of services. (In process)

The Coalition's subcommittees began their work by assessing the current state of CSEC-related affairs in Nevada. In addition to the review of current data-gathering practices in Nevada conducted by the Data Subcommittee mentioned above, the following surveys were developed, deployed and the results used to guide the development of work plans and recommendations for the Coalition:

Prevention: Existing CSEC-Related Prevention Interventions in Nevada

Engagement: Existing CSEC-Related Screening Tools & Assessment Protocols in Nevada

Care Coordination: Existing CSEC-Related Services in Nevada

Training: CSEC-Related Training in Nevada

CSEC SCREENING AND ASSESSMENT

The Engagement Subcommittee reviewed screening tools and assessment protocols used in Nevada and in other jurisdictions, identifying those that are deemed reliable and valid. Only one of the ten survey respondents in Nevada indicated a utilization of a screening tool and assessment protocol. The objective was to identify and recommend uniform tools and protocols to be used by CSEC partners. These will be used as the basis for policy revision or creation in CSEC partner agencies. At their July 2017 meeting, the Coalition approved the Subcommittee's recommendation of two screening tools, for which implementation plans are being developed:

Nevada Rapid Indicator Tool. This is a one-page screening tool with 12 questions which indicate whether a youth is confirmed to be, or at risk of being, a commercially exploited child.

Commercial Sexual Exploitation - Identification Tool. The CSE-IT (pronounced "see-it") is organized into 8 Key Indicators with 46 questions.

CSEC SERVICE ARRAY

Through their survey, the Care Coordination Subcommittee identified Nevada's existing services for CSEC, along with service gaps. The basis of the survey was the list of services identified in the "Holistic Needs of Commercially Sexually Exploited Children" document.⁷ The survey results will be used to create a Resource Directory of CSEC Services, review funding sources for services and serve as the basis of recommendations to the Coalition to address service gaps. Along with reviewing Nevada's existing services, the Subcommittee is identifying evidence-based and promising practices in other jurisdictions that may be integrated into Nevada's continuum of care for CSEC victims/survivors. The new services for CSEC emerging in Nevada this year include:

At-Risk Youth Support Team (ARYS) – This CCDFS program serves children within the protective custody of CCDFS who are involved in or who are at-risk of being involved in sex trafficking, and

⁷ California Child Welfare Council CSEC Action Team. (2015). Holistic Needs of Commercially Sexually Exploited Children (CSEC). Retrieved from: http://youthlaw.org/wp-content/uploads/2015/05/Holistic-Needs-of-CSEC.pdf.

provides extra support to the assigned worker and referred child. Services include forensic interviews, regular supportive contact with the youth and worker, and crisis intervention.

Awaken Youth Case Manager. Through a grant from Renown Health, Awaken, a nonprofit helping sextrafficked victims re-enter society as free women and girls, added a case manager position in Reno specifically dedicated to working with minors being trafficked.

FirstMed Health and Wellness Centers – These federally qualified health centers (two locations) provide comprehensive primary and behavioral health care to adolescent and adult populations in Southern Nevada, including supportive direct and case management services for those impacted by trauma. Therapeutic and case management services for trauma-affected children and youth, and their nonoffending caregivers are provided through FirstMed's Nevada Center for Children and Youth.

Desert Willow Treatment Center – DCFS anticipated awarding a contract in September 2017 for acute residential, residential treatment and partial hospitalization for youth, including CSEC, and a full assessment including both behavioral and physical health.

Other service providers have submitted grant applications for funding and will provide new CSEC services, pending grant awards.

CSEC TRAINING

The Training Subcommittee has reviewed CSEC training provided in Nevada to date. Due to the variety of trainers and trainings, the Subcommittee identified training competencies and learning objectives for introductory trainings to ensure CSEC partners have a common core of knowledge and skills. The Coalition approved the following two recommendations from the Subcommittee at its July 2017 meeting:

CSEC Introductory Training Competencies and Learning Objectives

CSEC Stakeholders Potentially Needing CSEC Introductory Training

Training in policies and procedures will be added to trainings, based on discipline and agency. Additionally, the Subcommittee is considering ways to ensure trainer competency.

3D. Improve outcomes by promoting effective, culturally-appropriate, trauma-informed services that improve the short- and long-term health, safety and well-being of child victims. (In process)

By improving the quality of CSEC services, it is anticipated that outcomes will be improved. These include the Coalition's approval of a research-based screening tool and assessment protocol, trainings of CSEC partners that address Coalition-approved learning objectives, and service providers who have attended introductory and advanced skill-based, discipline-specific trainings.

3E. Develop public awareness campaigns to better inform communities across Nevada about the commercial sexual exploitation of children. (In process)

The Prevention Subcommittee reviewed national prevention efforts, conducted a Survey of Existing CSEC-Related Prevention Interventions in Nevada to identify current prevention efforts, and received presentations on local prevention efforts. The Subcommittee is partnering with other initiatives to leverage resources and ensure a uniform message.

3F. Where applicable, coordinate with related Nevada initiatives. (In process) See 2E above.

Action 4

ACTION 4: Develop an annual report of the Coalition's work by October 1 of each year.

The Governor's Executive Order calls for ongoing reports of the progress of the Coalition be provided to the Governor, Chief Justice of the Supreme Court and Attorney

General, which leads to the Coalition's fourth action: Develop an annual report of the Coalition's work by October 1 of each year.

4A. Develop annual reports of the Coalition's activities per Executive Order.



This report meets the annual reporting requirements for 2017. Reports will be provided annually.

SUMMARY & NEXT STEPS

The Coalition developed a governing and working structure that includes broad agency and community representation and working subcommittees. It adopted its mission and guiding principles, and approved a work plan that will result in a statewide strategic plan for the provision of coordinated services for victims and survivors of commercial child sexual exploitation. The Coalition has approved some elements for the Statewide MCRP that were recommended by its subcommittees.

During the coming year, the Coalition and its subcommittees will continue to implement the work plan described in this report. This will lead to a Statewide MCRP for providing services to sexually exploited children, which will be adapted by regional task forces. The Statewide MCRP will form the basis of a statewide strategic plan.

APPENDICES

Appendix A: Acronyms

ARMAN Asylee Refugee Migrant Assistance Network CCDFS Clark County Department of Family Services

CCDJJS Clark County Department of Juvenile Justice Services

CIP **Court Improvement Program**

CJA Children's Justice Act

CSEC Commercial Sexual Exploitation of Children/Commercially Sexually Exploited Child/Children

CSE-IT Commercial Sexual Exploitation – Identification Tool

DA District Attorney

DCFS Nevada Division of Child and Family Services **DHHS** Department of Health and Human Services

FBI Federal Bureau of Investigation **IMS** Information Management Services

LVMPD Las Vegas Metropolitan Police Department **MCRP** Model Coordinated Response Protocol

MDT Multidisciplinary Team

MSC-TTA Multi-System Collaboration - Training & Technical Assistance

NV Nevada

PL 113-183 **Public Law 113-183**

SMBC Sierra Mountain Behavior Consulting

SNHTTF Southern Nevada Human Trafficking Task Force

SOC System of Care

UNLV University of Nevada at Las Vegas **UNR** University of Nevada at Reno

WCDSS Washoe County Department of Social Services **WCDJS** Washoe County Department of Juvenile Services

Appendix B: Coalition Members

Chair of Coalition

Hon. Nancy M. Saitta, Supreme Court Justice (Ret.)

Co-Chair of Coalition
Kelly Wooldridge, Administrator, DCFS

Deputy Administrator of DCFS Juvenile Services Ross Armstrong

Coordinator of the Court Improvement Program Katherine Malzahn-Bass

Judges – Dependency, Juvenile, Rural District Courts Hon. Willian Voy, Clark County District Court A Hon. Egan Walker, Washoe County Courts Dept. 2 Hon. N. Tod Young, Douglas County Courts Dept. 1

Office of Nevada Attorney General Linda Anderson, Chief Deputy Attorney General Sharon Benson, Senior Deputy Attorney General Arlene Rivera, Domestic Violence Ombudsman

Nevada State Assembly
Hon. Teresa Benitez-Thompson, District 27

Nevada State Senate Hon. Patricia Farley, District 8

State and Federal Law Enforcement
Peter Craanen, Federal Bureau of Investigation
Elynne Greene, Victim Services, LVMPD
Derek Jones, Reno Police Department
Jim Wright, Nevada Department of Public Safety

County District Attorney's Offices Brigid Duffy, Clark County Jeff Martin, Washoe County County and State Public Defender's Offices Gianna Verness, Washoe County

Local Departments of Social/Family Services
Paula Hammack, Clark County
Amber Howell, Washoe County
Reesha Powell, DCFS

Nevada Trucking Association Kim Yaeger

Non-Profit Legal Aid Center Janice Wolf, Legal Aid of Southern Nevada

Nevada Department of Education Victoria Blakeney

Nevada Indian Tribe
Paula Smith, Washoe Tribe of Nevada

Community-based Organizations that Serve CSEC Lawrence Howell, Rite of Passage Susan Roske, Sojourn Foundation

Nevada System of Higher Education Alexis Kennedy, Ph.D., UNLV

Mental Health Service Providers Kathleen Sandoval, Children's Cabinet

Victims, Survivors, Family Members of CSEC Amy Ayoub, The Zen Speaker

Local Departments of Juvenile Justice Services Frank Cervantes, Washoe County John "Jack" Martin, Clark County

Appendix C: Guiding Principles

Our perception of and actions toward CSEC

1. We view the CSEC as a victim and/or survivor of abuse, not a criminal.

VICTIM/SURVIVOR OF ABUSE. Child sex trafficking is understood as abuse and reported as such. To the extent possible, we avoid arresting and holding CSEC in detention or otherwise treating them as criminals.

2. We extend respect to the CSEC, and act in ways that build trust and do no further harm.

TRUSTING RELATIONSHIPS. Healing and hope begin through safe relationships. A respectful, trusting relationship engages the CSEC without judgment; encourages the CSEC to seek out the trusted person in times of crisis/decision; be open to their influence, suggestions and encouragement; and take the difficult steps necessary to leave "the life" and build a life of their choosing.

3. We view the CSEC and their well-being holistically, considering the psychological, emotional, spiritual, educational, physical, and the social.

THE WHOLE PERSON. Healthy youth development focuses on the whole child, addressing all aspects of the individual.

4. We honor the individuality of each CSEC and support a sense of self-efficacy.

INDIVIDUALITY, EMPOWERMENT. When a youth chooses their own path to well-being and their path to recovery is respected and valued, it shores up their sense of self and a healthy independence. Though they are children, this means asking them to share their views, providing them with choices when possible, and allowing them to make decisions, where consistent with safety.

Our approach to the services we provide to CSEC

5. We affirm and bolster the CSEC's central role in the development and implementation of their strengths-based service plan.

VICTIM-CENTERED and STRENGTH-BASED. A victim-centered approach places the victim at the heart of the planning and implementation of services in a meaningful way. This approach requires effort to engage and inform the victim so that they are empowered throughout the process; and youth decision-making is encouraged where consistent with safety. Service providers create positive partnerships with the child, identifying both the strengths and challenges of the child. The strengths of the child, family and community are leveraged to address their challenges and needs.

6. We address the physical, emotional and psychological safety needs of the CSEC, taking into consideration their point of view when developing a safety plan.

CSEC SAFETY. Policies and practices address the physical, emotional and psychological safety considerations of CSEC. The youth's point of view about their safety needs is sought and considered when developing a safety plan, even when the CSEC's perspective differs from the views of those who serve them.

We recognize the signs of trauma, and acknowledge and competently address the impact of trauma on the CSEC.

TRAUMA-INFORMED. All persons who work with CSEC recognize the signs of and diverse responses to trauma. Policies and practices acknowledge the impact of trauma, emphasize physical, psychological and emotional safety for survivors, create opportunities for survivors to rebuild a sense of control and empowerment, provide treatment that enables recovery from trauma, and actively seek to avoid re-traumatization.

8. We include family members and/or caregivers when appropriate, making their needs a part of the service plan.

FAMILY-CENTERED. Recognizing that the CSEC typically has an emotional bond with family members/caregivers and their sense of belonging and identity rest in the family unit, family members/caregivers are encouraged to participate in the service planning process and are a part of the service plan when appropriate.

9. With humility, we affirm and respond effectively to the unique cultural, linguistic and LGBTQ identity of the CSEC.

CULTURAL, LINGUISTIC, LGBTQ COMPETENCE. Responses to CSEC are culturally, linguistically and LGBTQ (lesbian, gay, bisexual, transgender, questioning) competent and affirming. Approaching the exploration of differing cultural norms and practices through a lens of cultural humility facilitates understanding and respect for these differences. From this vantage point, individualized care plans for CSEC more closely mirror and align with each CSEC's desires, goals and needs.

Our approach to the continuum of care for CSEC

10. We view all CSEC as victims and/or survivors who have the right to supportive services, regardless of age or related crimes.

UNIVERSAL ACCESS. All CSEC victims/survivors should receive victim-centered services. This applies to those identified strictly as CSEC victims/survivors as well as those who are "victim-offenders" (i.e. those arrested for crimes other than prostitution). Also, CSEC should not be treated differently based on age, and services should be aligned with the developmental status of the child.

11. We value and incorporate the survivor's role and voice in providing support to individual CSECs, and in the development of policy and practice.

SURVIVOR VOICE. Seeking the input, expertise and guidance of those for whom services are intended makes it more likely services will meet their intended outcomes. Survivor voice in designing and implementing programming for CSEC provides a level of assurance that services will be experienced as "CSEC-friendly," encouraging CSEC participation and success. Additionally, survivors who are part of the service system for CSEC, such as in a community advocate role, can provide a sense of comfort and motivation for the CSEC; the survivor-advocate not only understands "the life" but also offers a model for successfully leaving "the life" and building a desired future.

12. We seek to identify and engage the CSEC throughout the continuum of services.

IDENTIFICATION, SERVICE POINTS OF ENTRY. All service providers and system of care partners look for signs of potential victimization, including first responders, case managers, service/health care providers and school personnel. Efforts are continually made to engage and re-engage CSEC.

13. We cooperate, coordinate and collaborate across systems to achieve an effective service system for CSEC.

MULTIDISCIPLINARY, PARTNERSHIPS. Working cooperatively and developing collaborative partnerships increases opportunities for enhancing and expanding services for CSEC. Partnering organizations and multidisciplinary teams can fill gaps and address identified needs.

14. We safeguard the physical, psychological and emotional safety of all persons who work with CSEC, and recognize the impact of vicarious trauma.

PROVIDER SAFETY AND WELL-BEING. Policies and practices address the unique physical, psychological and emotional safety considerations - including vicarious trauma - of all persons who work with CSEC. (Vicarious trauma is when an individual absorbs disturbing aspects of a traumatic experience from listening to another's story.)

15. We gather and share information to learn, and to enhance service delivery.

TRANSPARENCY, DATA DRIVEN. By gathering and sharing information, it becomes possible to identify current trends and enhance services. This exchange of information fosters accountability and collaboration.

16. We base decisions on experience, data and research; and measure the effectiveness of services by the attainment of desired outcomes, and by benchmarking against progressive national standards.

RESEARCH & OUTCOME DRIVEN. Service success and system improvements for CSEC are measured by the attainment of desired outcomes. In addition to experience and professional expertise, data, research, national benchmarks, and evaluation are used to reflect on and guide system improvements.

17. We pursue prosecution of offenders, while taking into consideration the CSEC's safety, circumstances and well-being.

OFFENDER ACCOUNTABILITY. Efforts are made to hold offenders accountable. This may include seeking the CSEC's cooperation with the investigation and prosecution of those who pay to exploit them and those who profit from their exploitation. A CSEC's safety, circumstances and well-being are strongly considered when seeking their cooperation in the investigation and prosecution of offenders.

Appendix D: Subcommittee Members

Executive Committee

Chair

Hon. Nancy Saitta, Supreme Court Justice (Ret.)

Co-Chair

Kelly Wooldridge, Administrator, DCFS

Linda Anderson, Attorney General's Office

Frank Cervantes, Washoe County Juvenile Justice Paula Hammack, Clark County Family Services Amber Howell, Washoe County Social Services John 'Jack" Martin, Clark County Juvenile Justice Reesha Powell, DCFS Kathleen Sandoval, Children's Cabinet

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Hayley Jarolimek, DCFS
Sanaa Khan, Clark County Family Services
Adia Lancaster, New Hope International
Pastor Kay Landwehr, House of the Rising Sun
Molly Latham, Big Brothers Big Sisters
Chaplain Barry Mainardi, Chaplaincy Nevada
Dr. Tammy Malich, Clark County School District
Sgt. Braden Schrag, LVMPD
James Sweetin, Clark County DA's Office
Charlotte Watkins, Montevista Hospital
Lena Walther, Awareness is Prevention
Natasha Webster, Clark County Family Services
Lisel Westlake, aria Hotel and Casino
Olga Yakovlec, New Hope International

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Alayna Walker, Communities in Schools
Natasha Webster, Clark County Family Services
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Cindy Smith, NV DHHS
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Natasha Webster, Clark County Family Services
Debbie Williams, NV Department of Education

Daniele Dreitzer, Las Vegas Rape Crisis Center

Lynnette Johnson, Marriage & Family Therapist

Sanaa Khan, Clark County Family Services

Brittany Hopalle, Salvation Army

Chaplain Barry Mainardi, Chaplaincy Nevada
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Lisel Westlake, Aria Hotel and Casino

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Eboni Washington, Clark County Family Services